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Fullerton School District

2024 Fee Justification Study

March 27, 2024

KOPPEL & GRUBER  
PUBLIC FINANCE

334 Via Vera Cruz, Suite 256  
San Marcos, California 92078

760-510-0290  
info@kgpf.net

Fullerton School District  
1401 West Valencia Drive  
Fullerton, CA 92833  
714-447-7400

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## EXECUTIVE SUMMARY

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Education Code Section 17620 authorizes the governing board of a school district to levy school fees to offset the impacts to school facilities from new residential and commercial/industrial construction and reconstruction. In order to levy Level I fees (statutory fees), a school district must prepare and adopt a fee justification study pursuant to the provisions of Education Code Section 17620 and Sections 65995 and 66001 of the Government Code. The fee justification study serves as the basis for justifying the levy of Level I fees and presents and documents the nexus findings required by State law.

This Fee Justification Study (“Study”) has been prepared for the Fullerton School District (“School District”) to demonstrate the relationship between new residential and commercial/industrial development and the School District’s need for the construction of school facilities, the cost of the school facilities, and the per square foot amount of Level I fees (“School Fees”) that may be levied by the School District on residential and commercial/industrial development in accordance with applicable law.

The State Allocation Board (“SAB”) reviews and may adjust the maximum authorized School Fees every January in even-numbered years. The SAB increased the Level I fee on January 24, 2024 and the maximum School Fees authorized by Education Code Section 17620 are currently \$5.17 per square foot for residential construction/reconstruction and \$0.84 per square foot for commercial/industrial construction for unified school districts.

The School District serves areas within the City of Fullerton, and provides education for transitional kindergarten (TK) through eighth (8<sup>th</sup>) grade. Pursuant to Education Code Section 17623(a), the School District, as a nonunified school district sharing common jurisdiction with other nonunified school district(s), entered into a school facilities fee allocation agreement with the Fullerton Joint Union High School District. The agreement specifies the percentage of the maximum School Fees that may be levied and collected by each school district. According to the agreement, approximately 66.67% of the maximum School Fees may be charged and collected by the School District, or \$3.45 and \$0.56 for residential and commercial/industrial development, respectively. Based on the findings presented in this Study, the School District is justified in collecting its portion of the maximum residential and commercial/industrial School Fees<sup>1</sup>. The findings are summarized as follows:

### Residential Development

New residential development in the School District is projected over the next ten (10) years and beyond. Based on student generation rates determined for the School District, new residential development could generate an estimated 318 new students over the next ten (10) years. An analysis of the School District’s existing permanent facilities capacity supports expansion, reconstruction and/or modernization of existing school facilities. The school facilities cost impact per residential square foot as determined in this Study are shown in Table E-1.

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<sup>1</sup> Except for the new commercial/industrial development categorized as Rental Self-Storage facilities, as further described in this Study.

**TABLE E-1**  
**Residential School Facilities Cost Impact/  
 Applicable Residential School Fee Per Square Foot**

Impact Per Square Foot	Applicable Residential School Fee Per Square Foot
\$7.03	<b>\$3.45</b>

The cost impact per square foot of residential construction/reconstruction shown in Table E-1 is greater than the School District’s share of the current maximum authorized residential School Fee, which is \$3.45 per square foot; therefore, the School District is reasonably justified in levying statutory Level I school fees in an amount up to but not exceeding \$3.45 per square foot (the “Applicable Residential School Fee”).

### Commercial/Industrial Development

As commercial/industrial properties develop, new jobs are created. Many of the employees working at the new jobs will move into the School District boundaries, thereby increasing the need for new residential development and further impacting the School District’s facilities. Additionally, many employees living outside of but working at new jobs within the School District boundaries will enroll students on an inter-district basis. School Fees may be imposed on commercial/industrial development if the school fees collected on residential development are insufficient to provide adequate school facilities for students generated as a result of new development and nexus findings are presented that justify the imposition of the commercial/industrial school fee.

Section 17621(e)(1)(B) of the Education Code requires that the Study determine the impact of the increased number of employees anticipated to result from commercial/industrial development upon the cost of providing school facilities within the School District. This code section further adds that employee generation estimates shall be based on the applicable employee generation estimates set forth in the January 1990 edition of “San Diego Traffic Generator Study” (“Traffic Study”), a report by San Diego Association of Governments (“SANDAG”). The school facilities cost impacts per commercial/industrial square foot as determined in this Study are shown in Table E-2 by commercial/industrial land use type (each commercial/industrial category is further described in Appendix “A”).

The cost impacts per square foot for each category of commercial/industrial construction are equal to or exceed \$0.56 per square foot, the School District’s maximum authorized School Fee per square foot applicable to new commercial/industrial development, except for Rental Self-Storage where a School Fee of \$0.09 per square foot is justified (“Applicable Commercial/Industrial School Fees”). Therefore, the School District is fully justified in levying commercial/industrial School Fees on new commercial/industrial development in an amount up to but not exceeding the Applicable Commercial/Industrial School Fees. The Applicable Commercial/Industrial School Fees that may be charged by the School District are summarized in Table E-2.

**TABLE E-2  
Commercial/Industrial School Facilities Cost Impacts/Applicable School Fees**

<b>Commercial/Industrial Category</b>	<b>Impact Per Square Foot</b>	<b>Maximum Applicable School Fees</b>
Banks	\$3.81	<b>\$0.56</b>
Community Shopping Center	\$2.07	<b>\$0.56</b>
Neighborhood Shopping Center	\$3.77	<b>\$0.56</b>
Industrial Business Parks	\$4.74	<b>\$0.56</b>
Industrial Parks/Warehousing/Manufacturing	\$1.81	<b>\$0.56</b>
Rental Self-Storage	\$0.09	<b>\$0.09</b>
Research & Development	\$4.10	<b>\$0.56</b>
Hospitality (Lodging)	\$1.53	<b>\$0.56</b>
Commercial Offices (Standard)	\$6.45	<b>\$0.56</b>
Commercial Offices (Large High Rise)	\$6.12	<b>\$0.56</b>
Corporate Offices	\$3.62	<b>\$0.56</b>
Medical Offices	\$5.74	<b>\$0.56</b>

## SECTION I. LEGISLATION AND LEGAL REQUIREMENTS

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This section discusses the legislative history of the Level I Fee.

Assembly Bill (“AB”) 2926 enacted by the State in 1986, also known as the “1986 School Facilities Legislation” granted school districts the right to levy fees in order to offset the impacts to school facilities from new residential and commercial development. Originally set forth in Sections 53080 and 65995 of the Government Code, AB 2926 authorized statutory school fees to be levied, commencing January 1, 1987, in the amount of \$1.50 per square foot of new residential assessable space and \$0.25 per square foot of enclosed commercial or industrial assessable space. AB 2926 also provided for an annual increase of the statutory fees based on the Statewide cost index for Class B construction, as determined by the SAB. The provisions of AB 2926 have since been amended and expanded.

AB 1600 was enacted by the State legislature in 1987 and created Government Code Sections 66000 *et seq.* These sections require a public agency to satisfy the following requirements when establishing, increasing or imposing a fee as a condition of approval for a development project:

1. Determine the purpose of the fee;
2. Identify the use to which the fee is to be put;
3. Determine how there is a reasonable relationship between the fee’s use and the type of development project on which the fee is imposed;
4. Determine that there is a reasonable relationship between the need for the public facilities and the type of development project on which the fee is imposed;
5. Determine that there is a reasonable relationship between the amount of the fee and the cost, or portion of the cost of the public facility attributable to the development on which the fee is imposed; and
6. Provide an annual accounting of any portion of the fee remaining unspent or held for projects for more than five (5) years after collection.

AB 181, enacted in 1989, established new requirements for school districts levying school fees and also re-codified Government Code Section 53080 *et seq.* as Education Code Section 17620 *et seq.* The additional provisions established by AB 181 imposed more stringent nexus requirements which must be satisfied by school districts prior to levying school fees, especially with respect to commercial/industrial school fees. Additionally, AB 181 provided that the maximum school fees for residential and commercial/industrial development be subject to an increase every two (2) years rather than annually.

In 1998, Governor Wilson signed into law Senate Bill 50 (“SB 50”), the Leroy F. Greene School Facilities Act of 1998, which reformed State’s School Building Program and developer school fee legislation. A significant provision of SB 50 provides school districts the option of adopting alternative school fees (also known as Level II and Level III fees) in excess of the Level I fee upon meeting certain requirements. SB 50 also placed a \$9.2 billion State Bond measure on the November 3, 1998 ballot (Proposition 1A). With the passage of Proposition 1A in November 1998, SB 50 became operative.

SB 50 also limited the power of cities and counties to require mitigation of school facilities impacts as a condition of approving new development and suspended the court cases known as Mira-Hart-Murrieta. The Mira-Hart-Murrieta cases previously permitted school districts to collect mitigation fees in excess of school fees under certain circumstances.

On November 5, 2002, California voters passed Proposition 47, which authorized the issuance of \$13.05 billion in State bonds and also enacted AB 16, which provided for additional reformation of the School Building Program. AB 16, among other items, clarified that if the SAB is no longer approving apportionments for new construction due to the lack of funds available for new school facilities construction, a school district may increase its Level II Fee to the Level III Fee. With the issuance of the State bonds authorized by the passage of Proposition 47, this section of AB 16 became inoperable.

Furthermore, Proposition 55 was approved on March 2, 2004, which authorized the sale of \$12.3 billion in State bonds. In addition, California voters approved Proposition 1D in the general election held on November 7, 2006. Proposition 1D authorized the issuance of \$10.4 billion in State bonds.

California voters approved Proposition 51 (the California Public School Facility Bonds Initiative) in the general election held on November 8, 2016, authorizing the issuance of \$9 billion in bonds to fund the improvement and construction of school facilities for K-12 schools and community colleges.

## SECTION II. PROJECTED UNHOUSED STUDENTS AND ESTIMATED FACILITY AND PER STUDENT COSTS

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The objective of this Study is to determine if a nexus exists between future residential and commercial/industrial development and the need for school facilities. In addition, the Study aims to identify the costs of such required school facilities and determine the amount of School Fees that can be justifiably levied on residential and commercial/industrial development according to the estimated impacts caused by such development. This section evaluates whether existing school facilities can accommodate students generated from future residential development, projects student enrollment based on anticipated residential growth, and estimates the costs of school facilities required to accommodate new residential growth. The findings determined in this section are used in following sections to evaluate the cost impact per square foot for new residential and commercial/industrial property. Although many of the figures in this section are primarily derived from residential development projections and impacts, they are adjusted in Section IV. to evaluate the impact of commercial/industrial development.

### A. SCHOOL DISTRICT CAPACITY AND STUDENT ENROLLMENT

The School District's existing school facilities capacity and student enrollment were evaluated in order to determine if there is available capacity to house students generated by new residential and commercial/industrial development.

The School District currently operates fifteen (15) elementary schools serving grades transitional kindergarten (TK) through six (6), three (3) junior high schools serving grades seven (7) through eight (8), and two (2) school sites serving grades transitional kindergarten (TK) through eight (8). Per Education Code Section 17071.10, these facilities have a capacity to accommodate 14,086 students. Pursuant to Education Code Section 17071.30, portable classrooms were not included in the calculation to the extent they are (i) leased through the State Relocatable Classroom Program, (ii) leased for a period of less than five (5) years, (iii) leased when needed as interim housing (project basis), or (iv) represent the number of portables that exceed 25% of the School District's permanent classrooms. Appendix "B" provides a calculation of the updated facility capacity. It should be noted these capacities are driven by State loading standards and do not necessarily reflect the School District's program goals or the condition of such facilities.

Based on Student Enrollment Data as of October 2023, the student enrollment of the School District is 11,001 students. A summary of the student enrollment data is included in Appendix "C". Current available capacity is calculated by subtracting current student enrollment from existing school facilities capacity for each school level. This operation results in a surplus of available seats at all school levels. The available capacity calculation is shown in Table 1.



**TABLE 1**  
**Facilities Capacity and Student Enrollment**

School Level	Existing Facilities Capacity	Student Enrollment (October 2023)	Available/ (Deficit) Capacity
Elementary School	10,919	8,389	2,530
Junior High School	3,169	2,612	555
<b>Total</b>	<b>14,086</b>	<b>11,001</b>	<b>3,085</b>

**B. PROJECTED UNHOUSED STUDENTS**

**1. Projected Residential Units**

To estimate projected residential unit growth over the next ten (10) years, Koppel & Gruber Public Finance (“K&G Public Finance”) obtained and compiled a list of residential projects planned, approved and under construction, from the City of Fullerton (the “City”). Such information was used to project residential development for areas within each planning jurisdiction by housing type. Based on the information, it is estimated the School District could experience the development of an estimated 1,420 residential units over the next ten (10) years (“Projected Units”).

The types of residential units considered include:

- (i) **Single family detached (“SFD”)** – dwelling units with no common walls and assigned an individual and separate assessor’s parcel;
- (ii) **Multi-family attached (“MFA”)** – dwelling units which share a common wall (e.g. townhouses, condominiums, apartments, duplexes, triplexes, etc.).

It should be noted that Mobile homes are not included in this analysis.<sup>2</sup> The estimated total Projected Units in the School District are summarized by residential category in Table 2.

**TABLE 2**  
**Projected Units by Residential Category**

Residential Category	Projected Units
Single-Family Detached (SFD)	605
Multi-Family Attached (MFA)	815
<b>Total</b>	<b>1,420</b>

**2. Student Generation Rates**

In order to calculate student generation rates (“SGRs”), K&G Public Finance first obtained property characteristic/GIS data from the County of Orange (“County”) Assessor’s Office. The data contained all residential parcels within the School District

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<sup>2</sup> Education Code Section 17625 sets forth the prerequisites that must be met before school districts may levy school fees on mobile homes. Since it is often difficult to determine and make projections relating to mobile homes that meet those requirements, the mobile home category is omitted from this Study.

and was classified by unit type (SFD and MFA).

Since the property data information obtained from the County was missing unit counts for many of the residential parcels contained therein, K&G Public Finance relied on housing information from the U.S. Census Bureau<sup>3</sup> to estimate the total number of residential units located within the School District by residential category.

K&G Public Finance then obtained a student database from the School District, which contained the school attended, grade level and physical address information for each student enrolled in the School District. The student database is reflective of student enrollment information as of October 2023. The student enrollment address information was matched to the address (situs address) information of parcels in the County property characteristic database. The number of students matched was then queried by school level and residential category. Table 3 provides a summary of the SGRs by school level and residential category. A more detailed analysis of the SGR determinations is contained within Appendix “D”.

**TABLE 3  
Student Generation Rates**

School Level	SFD Units	MFA Units
Elementary School	0.2259	0.1279
Junior High School	0.0707	0.0416
<b>Total</b>	<b>0.2966</b>	<b>0.1695</b>

**3. Projected Student Enrollment**

Projected student enrollment was determined by multiplying the SGRs in Table 3 by the number of Projected Units as shown in Table 2. A total of 318 students are estimated to be generated from Projected Units. The projected student enrollment is summarized by school level in Table 4.

**TABLE 4  
Projected Student Enrollment by School Level**

School Level	Total Projected Students
Elementary School	241
Junior High School	77
<b>TOTAL</b>	<b>318</b>

**4. Projected Unhoused Students**

As shown in Table 1, facilities capacity exceeds enrollment at both the elementary and junior high School levels. While these findings indicate the School District’s collective capacity is available at the elementary school and junior high school levels to accommodate projected students from new development over the course of the

<sup>3</sup> 2022 American Community Survey 5-Year Estimates; DP04 – Selected Housing; S0801 – Commuting Characteristics (workers 16 years and over).

planning period, the analysis doesn't consider (i) the condition and adequacy of existing capacity, (ii) the availability of capacity within areas of the School District where a greater and disproportionate amount of new development is expected; and/or (iii) the service and educational goals of the School District.

As further described in this Study, capacity improvements are necessary for the long-term use to adequately house the existing student population and future enrollment from new housing at all school levels. The School District's facility needs are discussed in more detail in Section II.C.1. The facilities needs exist regardless of the availability of capacity to house student enrollment, inclusive of student enrollment generated from new development. Therefore, for the purpose of this analysis, Projected Student Enrollment is not adjusted by available capacity and student enrollment attributable to new housing that requires a seat (facilities), including new facilities and/or facilities to be replaced for their continued useful life ("Projected Unhoused Students") is equal to Projected Student Enrollment. Table 5 shows the determination of Projected Unhoused Students by school level.

**TABLE 5**  
**Projected Unhoused Students**

School Level	Total Projected Students	Available Seat Adjustment	Projected Unhoused Students
Elementary School	241	0	241
Junior High School	77	0	77
<b>Total</b>	<b>318</b>	<b>0</b>	<b>318</b>

**C. FACILITY NEEDS AND ESTIMATED PER SEAT/STUDENT COST**

**1. Facilities Needs**

In 2015, the School District conducted a Facilities Master Plan ("2015 Plan"). The 2015 Plan identifies both the short-range and long-range facility needs of the School District and focuses on repairs, upgrades, technology enhancements, modernization and construction of new facilities that are necessary for the continued use of the School District's existing facilities and to meet education program needs. The costs of the short-range and long-range capital improvement projects are estimated at approximately \$233,000,000.

The 2015 Plan demonstrates capital improvement projects are necessary for the long-term use and adequate housing of student enrollment at the School District's existing facilities. While the findings in Table 1 show overall available capacity, the 2015 Plan outlined plans to modernize or replace aging classrooms with the construction of new classroom buildings. Therefore, without implementation of the capital improvement projects adequate facilities do not exist within the School District to house student enrollment as a result of new development.

## 2. Estimated Cost Per Seat/Student

Utilizing the estimated costs outlined in the 2015 Plan, the average estimated cost for the construction of new classrooms and/or the replacement of existing portables with permanent classrooms is \$607,491 per classroom in 2015 dollars. Adjusting such estimate to current 2024 dollars , plus ten percent (10%) for estimated soft and site development costs, yields an estimated cost per classroom of \$1,018,672, which is deemed appropriate for all school levels. This determination of the new construction cost estimated per classroom is further detailed in Appendix “E” of this Study. The new construction cost estimate per classroom is then divided by the estimated student capacity per classroom, which results in the estimated Total Facilities Cost Impact per Seat/Student by school level as shown in Table 6.

**TABLE 6**  
**Estimated Facilities Costs Per Seat/Student**

School Level	New Construction Cost Estimate per Classroom	Student Capacity per Classroom <sup>1</sup>	Facilities Cost Impact per Seat/Student
Elementary School	\$1,018,672	25	\$40,747
Junior High School	\$1,018,672	27	\$37,729

<sup>1</sup> School capacities are determined based on State loading standards of 25 students per classroom for grades transitional kindergarten through six (6) and 27 students per classroom for grades seven (7) through eight (8).

# SECTION III. PROJECTED IMPACT OF RESIDENTIAL DEVELOPMENT

The following sections present the school facility impact analysis for new residential development and provide step-by-step calculations of the estimated per residential square foot cost impact.

To determine the school facilities cost impact per square foot of residential development, first the Facilities Cost Impact per Seat/Student determined in Table 6 is multiplied by the Projected Unhoused Students as shown in Table 5 for each school level. The result of this computation is shown in Table 7 and reflects the estimated school facilities cost impact to house Projected Unhoused Students.

**TABLE 7  
Total Facilities Cost Impact**

School Level	Facilities Cost Impact Per Seat/Student	Projected Unhoused Students	Facilities Cost Impact Attributable to Projected Units
Elementary School	\$40,747	241	\$9,820,027
Junior High School	\$37,729	77	2,905,133
Total			\$12,725,160

The total school facilities impact shown in Table 7 above was then divided by the number of Projected Units shown in Table 2 to determine the school facilities cost per residential unit. The cost per residential unit is shown in Table 8.

**TABLE 8  
School Facilities Cost per Residential Unit**

Total Facilities Cost Impact	Projected Units	Facilities Cost Impact Per Residential Unit
\$12,725,160	1,420	\$8,961

The school facilities cost impact per residential square foot is calculated by dividing the school facilities cost per residential unit determined in Table 8 by the weighted average square footage of a residential unit. This calculation is shown in Table 9. The weighted average square footage of the Projected Units is estimated based on square footage information from planned residential developments within the City.

**TABLE 9  
School Facilities Cost per Residential Square Foot**

Facilities Cost Impact Per Residential Unit	Weighted Average Square Footage	Facilities Cost Per Residential Square Foot
\$8,961	1,275	<b>\$7.03</b>

The school facilities impact per residential square foot determined in Table 9 is greater than the School District’s share of the current maximum authorized residential School Fees of \$3.45 per square foot; therefore, the School District is justified in levying up to but not exceeding the maximum authorized amount for residential construction and reconstruction.

## SECTION IV. COMMERCIAL/INDUSTRIAL SCHOOL IMPACT ANALYSIS

The following section presents the school facilities impact analysis for new commercial/industrial development and provides a step-by-step calculation of the estimated per commercial/industrial square foot cost impacts.

### A. EMPLOYEE GENERATION

In the course of making the nexus findings to justify School Fees levied on commercial/industrial development, Education Code Section 17621(e)(1)(B) requires that the Study determine the impact of the increased number of employees anticipated to result from commercial/industrial development upon the cost of providing school facilities within the School District. As mentioned in the Executive Summary, for purposes of making such determination this code section further sets out that the employee generation estimates be based on the applicable estimates set forth in the Traffic Study published by SANDAG.

The employee generation estimates per 1,000 square feet of development derived from the Traffic Study are listed by commercial/industrial land use category in Table 10. The land use categories listed are based on those categories described in the Traffic Study and include all land uses recommended by the provisions of Education Code Section 17621(e)(1)(B).

**TABLE 10**  
**Employee Generation per 1,000 Square Feet of Commercial/Industrial Development**

Commercial/Industrial Category	Average Square Footage per Employee	Employees Per 1,000 Square Feet
Banks	354	2.8253
Community Shopping Center	652	1.5348
Neighborhood Shopping Center	357	2.7985
Industrial Business Parks	284	3.5156
Industrial Parks/Warehousing/Manufacturing	742	1.3473
Rental Self-Storage	15,541	0.0643
Research & Development	329	3.0408
Hospitality (Lodging)	883	1.1325
Commercial Offices (Standard)	209	4.7897
Commercial Offices (Large High Rise)	220	4.5442
Corporate Offices	372	2.6848
Medical Offices	234	4.2654

Source: San Diego Traffic Generator Study, January 1990 Edition; SANDAG.

## B. RESIDENTIAL IMPACT

### 1. Households

To evaluate the impact of commercial/industrial development on School District facilities, the employee generation estimates listed in Table 10 were first used to determine the impact of commercial/industrial development on a per household basis. Based on information derived from U.S. Census Bureau data<sup>4</sup>, there are approximately 1.44 employed persons per household on average for households located within the School District. Dividing the employee generation estimates listed in Table 10 by 1.44 results in the estimated number of households per 1,000 square feet of commercial/industrial development (“Total Household Impact”).

The Total Household Impact determined in the preceding paragraph takes into consideration all employees generated from commercial/industrial development. Since some of those employees will live outside the School District and will therefore have no impact on the School District, the figures are adjusted to reflect only those households within the School District occupied by employees generated from commercial/industrial development built within the School District. Based on information derived from U.S. Census Bureau data<sup>5</sup>, it is estimated that approximately twenty-seven percent (27.1%) of employees both live and work within the School District. Multiplying the Total Household Impact by twenty-seven percent (27.1%) results in the households within the School District impacted per 1,000 square feet commercial/industrial development. The results of these computations are shown in Table 11.

**TABLE 11**  
**Impact of Commercial/Industrial Development on**  
**Households within the School District**

Commercial/Industrial Category	School District Households per 1,000 Square Feet Com./Ind.
Banks	0.5317
Community Shopping Center	0.2888
Neighborhood Shopping Center	0.5267
Industrial Business Parks	0.6616
Industrial Parks/Warehousing/Manufacturing	0.2536
Rental Self-Storage	0.0121
Research & Development	0.5723
Hospitality(Lodging)	0.2131
Commercial Offices (Standard)	0.9014
Commercial Offices (Large High Rise)	0.8552
Corporate Offices	0.5053
Medical Offices	0.8027

<sup>4</sup> 2022 American Community Survey 5-Year Estimates; DP04-Selected Housing; DP03-Economic Characteristics (Civilian Employed).

<sup>5</sup> 2022 American Community Survey 5-Year Estimates; S0801-Commuting Characteristics (Work in place of residence).

## 2. New Household Student Generation

The student generation impacts per 1,000 square feet of commercial/industrial development were calculated by multiplying the household impacts shown in Table 11 by blended student generation rates determined for each school level. The result of this calculation is shown in Table 12. The determination of student generation rates are shown and described in Appendix “D” of this Study.

**TABLE 12**  
**Student Generation per 1,000 Square Feet of**  
**Commercial/Industrial Development**

Commercial/Industrial Category	Elementary School Student Generation	Junior High School Student Generation	Total Student Generation
Banks	0.0902	0.0287	0.1189
Community Shopping Center	0.0490	0.0156	0.0646
Neighborhood Shopping Center	0.0894	0.0284	0.1178
Industrial Business Parks	0.1123	0.0357	0.1480
Industrial Parks/Warehousing/Manufacturing	0.0430	0.0137	0.0567
Rental Self-Storage	0.0021	0.0007	0.0028
Research & Development	0.0971	0.0309	0.1280
Hospitality (Lodging)	0.0362	0.0115	0.0477
Commercial Offices (Standard)	0.1530	0.0487	0.2017
Commercial Offices (Large High Rise)	0.1451	0.0462	0.1913
Corporate Offices	0.0857	0.0273	0.1130
Medical Offices	0.1362	0.0433	0.1795

## 3. Inter-District Student Impact

Based on information provided by the School District, 744 students were enrolled at the School District on an inter-district basis as of October 2023, including 603 students at the elementary school level and 141 students at the junior high school level. Many of those inter-district students attend the School District as a result of their parents or guardians being employed at businesses located within the School District boundaries. To determine the inter-district impact of new commercial/industrial development, the number of inter-district students at each school level was first divided by the estimated number of employees within the School District’s area. Employment was estimated at 60,751 based on data obtained from the U.S. Census Bureau. The ratio of inter-district students to estimated employment for each school level was then multiplied by the employee generation factors for each of the commercial/industrial categories as shown in Table 10. The calculation results in the Inter-District Student Impacts shown in Table 13.



**TABLE 13**  
**Inter-District Cost Impact per 1,000 Square Feet of**  
**Commercial/Industrial Development**

<b>Commercial/Industrial Category</b>	<b>Elementary School Student Generation</b>	<b>Junior High School Student Generation</b>	<b>Total Student Generation</b>
Banks	0.0280	0.0065	0.0345
Community Shopping Center	0.0152	0.0035	0.0187
Neighborhood Shopping Center	0.0277	0.0064	0.0341
Industrial Business Parks	0.0348	0.0081	0.0429
Industrial Parks/Warehousing/Manufacturing	0.0133	0.0031	0.0164
Rental Self-Storage	0.0006	0.0001	0.0007
Research & Development	0.0301	0.0070	0.0371
Hospitality (Lodging)	0.0112	0.0026	0.0138
Commercial Offices (Standard)	0.0474	0.0110	0.0584
Commercial Offices (Large High Rise)	0.0450	0.0105	0.0555
Corporate Offices	0.0266	0.0062	0.0328
Medical Offices	0.0422	0.0098	0.0520

**4. Total Student Generation Impact**

The Total Student Generation Impact is determined by adding the Student Generation Impacts shown in Table 12 to the Inter-District Impacts determined in Table 13. The Total Student Generation Impacts are listed in Table 14.

**TABLE 14**  
**Total Student Generation Impact per 1,000 Square Feet of**  
**Commercial/Industrial Development**

<b>Commercial/Industrial Category</b>	<b>Elementary School Student Generation</b>	<b>Junior High School Student Generation</b>	<b>Total Student Generation</b>
Banks	0.1182	0.0352	0.1534
Community Shopping Center	0.0642	0.0191	0.0833
Neighborhood Shopping Center	0.1171	0.0348	0.1519
Industrial Business Parks	0.1471	0.0438	0.1909
Industrial Parks/Warehousing/Manufacturing	0.0563	0.0168	0.0731
Rental Self-Storage	0.0027	0.0008	0.0035
Research & Development	0.1272	0.0379	0.1651
Hospitality (Lodging)	0.0474	0.0141	0.0615
Commercial Offices (Standard)	0.2004	0.0597	0.2601
Commercial Offices (Large High Rise)	0.1901	0.0567	0.2468
Corporate Offices	0.1123	0.0335	0.1458
Medical Offices	0.1784	0.0531	0.2315

## C. NET IMPACT PER COMMERCIAL/INDUSTRIAL SQUARE FOOT

### 1. Cost Impact

To estimate the school facilities costs required to house new students as a result of additional commercial/industrial development, the Facilities Cost Impact per Seat/Student determined in Table 6 is multiplied by the household impacts calculated in Table 14, resulting in the total school facilities cost impact per 1,000 square feet of commercial/industrial development. The total school facilities cost impacts are shown in Table 15 by commercial/industrial development category.

**TABLE 15**  
**School Facilities Costs per 1,000 Square Feet of**  
**Commercial/Industrial Development**

Commercial/Industrial Category	Elementary School Impact	Junior High School Impact	Total Cost Impact
Banks	\$4,816	\$1,328	\$6,144
Community Shopping Center	\$2,616	\$721	\$3,337
Neighborhood Shopping Center	\$4,771	\$1,313	\$6,084
Industrial Business Parks	\$5,994	\$1,653	\$7,647
Industrial Parks/Warehousing/Manufacturing	\$2,294	\$634	\$2,928
Rental Self-Storage	\$110	\$30	\$140
Research & Development	\$5,183	\$1,430	\$6,613
Hospitality (Lodging)	\$1,931	\$532	\$2,463
Commercial Offices (Standard)	\$8,166	\$2,252	\$10,418
Commercial Offices (Large High Rise)	\$7,746	\$2,139	\$9,885
Corporate Offices	\$4,576	\$1,264	\$5,840
Medical Offices	\$7,269	\$2,003	\$9,272

### 2. Residential Fee Offsets

The total cost impacts determined in Table 15 represent the amounts required to fully mitigate the impact on school facilities, as a result of new commercial/industrial development within the School District. Many employees as a result of new commercial/industrial development will commute from areas outside of the School District boundaries or will reside in existing homes, from which no mitigation will be received from the housing in which they reside. However, new commercial/industrial development, and thereby new employee generation, will also increase the need for new residential development to house those employees living in the School District. Applicable Residential School Fees adopted by the School District under applicable law will also be imposed by the School District on such new residential development. To prevent new commercial/industrial development from paying the portion of impact that is mitigated by the Applicable Residential School Fees, this amount has been calculated and deducted from the school facilities impact costs calculated in Table 15.

The residential fee offsets are first calculated by using the Applicable Residential School Fee of \$3.45 per square foot and multiplying that amount by the weighted average square footage of a residential unit in the School District, which is 1,275 square feet. This calculation provides the average residential revenues from a residential unit of \$4,399 (\$3.45 x 1,275). The average residential revenues from a residential unit multiplied by the Household Impacts per 1,000 square feet of commercial/industrial development, as shown in Table 11, results in the residential school fee revenues per 1,000 square feet of commercial/industrial development (“Residential Fee Offset”). This computation is shown in Table 16.

**TABLE 16**  
**Residential Fee Offsets**

<b>Commercial/Industrial Category</b>	<b>School District Households per 1,000 Square Feet Com./Ind.</b>	<b>Residential Fee Offset per 1,000 Square Feet Com./Ind.</b>
Banks	0.5317	\$2,339
Community Shopping Center	0.2888	\$1,270
Neighborhood Shopping Center	0.5267	\$2,317
Industrial Business Parks	0.6616	\$2,910
Industrial Parks/Warehousing/Manufacturing	0.2536	\$1,116
Rental Self-Storage	0.0121	\$53
Research & Development	0.5723	\$2,518
Hospitality (Lodging)	0.2131	\$937
Commercial Offices (Standard)	0.9014	\$3,965
Commercial Offices (Large High Rise)	0.8552	\$3,762
Corporate Offices	0.5053	\$2,223
Medical Offices	0.8027	\$3,531

### 3. Net School Facilities Costs

Subtracting the Residential Fee Offset determined in Table 16 from the total school facilities costs listed in Table 15 results in the net school facilities costs per 1,000 square feet of commercial/industrial development (“Net School Facilities Costs”). The Net School Facilities Costs are listed in Table 17.

**TABLE 17**  
**Net School Facilities Costs Per 1,000 Square Feet of**  
**Commercial/Industrial Development**

<b>Commercial/Industrial Category</b>	<b>Total School Facilities Costs</b>	<b>Residential Fee Offset</b>	<b>Net School Facilities Costs</b>
Banks	\$6,144	\$2,339	\$3,805
Community Shopping Center	\$3,337	\$1,270	\$2,067
Neighborhood Shopping Center	\$6,084	\$2,317	\$3,767
Industrial Business Parks	\$7,647	\$2,910	\$4,737
Industrial Parks/Warehousing/Manufacturing	\$2,928	\$1,116	\$1,812
Rental Self-Storage	\$140	\$53	\$87
Research & Development	\$6,613	\$2,518	\$4,095
Hospitality (Lodging)	\$2,463	\$937	\$1,526
Commercial Offices (Standard)	\$10,418	\$3,965	\$6,453
Commercial Offices (Large High Rise)	\$9,885	\$3,762	\$6,123
Corporate Offices	\$5,840	\$2,223	\$3,617
Medical Offices	\$9,272	\$3,531	\$5,741

The Net School Facilities Costs determined in Table 17 were then divided by 1,000<sup>6</sup> to provide the cost impact on a square foot basis. These cost impacts are listed in Table 18.

**TABLE 18**  
**Net School Facilities Cost Impacts Per Square Foot of**  
**Commercial/Industrial Development**

<b>Commercial/Industrial Category</b>	<b>Net School Facilities Cost Impacts per Square Foot</b>
Banks	<b>\$3.81</b>
Community Shopping Center	<b>\$2.07</b>
Neighborhood Shopping Center	<b>\$3.77</b>
Industrial Business Parks	<b>\$4.74</b>
Industrial Parks/ Warehousing/Manufacturing	<b>\$1.81</b>
Rental Self-Storage	<b>\$0.09</b>
Research & Development	<b>\$4.10</b>
Hospitality (Lodging)	<b>\$1.53</b>
Commercial Offices (Standard)	<b>\$6.45</b>
Commercial Offices (Large High Rise)	<b>\$6.12</b>
Corporate Offices	<b>\$3.62</b>
Medical Offices	<b>\$5.74</b>

<sup>6</sup> The Employee Generation Rates derived from the SANDAG Traffic Study are estimated per 1,000 square feet of development.

The net school facilities cost impacts per commercial/industrial square foot of assessable space shown in Table 18 are equal to or exceed the School District's share of the maximum authorized statutory school fee for commercial/industrial development of \$0.56 per square foot, except for the category of Rental Self-Storage. Therefore, the School District is justified in levying school fees on commercial/industrial in amount up to but not exceeding the maximum authorized statutory fee, or the net cost impacts determined for the category Rental Self-Storage.

#### D. COMMERCIAL/INDUSTRIAL DEVELOPMENT NOT IN PRESCRIBED CATEGORIES

In cases where new commercial/industrial development does not fit within the prescribed categories shown in Table 10, the School District shall evaluate such development on a case-by-case basis to determine if the imposition of the School Fees on the development meets the nexus requirements set forth under Government Code Section 66000 et seq. The School District may levy School Fees on such development in an amount up to but not exceeding the cost per square foot impact determined through such evaluation.

#### E. AGE-RESTRICTED (SENIOR) HOUSING

The School District must exercise discretion in determining whether a particular project qualifies as "senior citizen housing" for the purpose of imposing developer fees. (See California Ranch Homes Development Co. v. San Jacinto Unified School Dist. (1993) 17 Cal.App.4th 573, 580–581.) The School District acknowledges Section 65995.1 and will levy its share of School Fees on qualifying senior citizen housing projects at the current commercial/industrial rate of \$0.56 per square foot as justified herein. The School District will require proof that such senior units are indeed restricted to seniors (i.e. a copy of the recorded CC&Rs or deed(s)) and reserves the right to revoke a Certificate of Compliance and/or require payment of difference of the amount per square foot paid to the then current amount of School Fees being levied on residential development per square foot should such CC&Rs or deed(s) be modified to allow students to reside in such the housing units. If there is any uncertainty as to whether a project qualifies as senior citizen housing or will, in fact, remain senior citizen housing beyond initial approval, the School District may wish to seek cooperation from the developer as a condition of levying the commercial/industrial School Fee rate. Such cooperation could take the form of an agreement by the developer to include a restriction in the recorded CC&Rs conditioning subsequent changes in residency requirements on the owner's payment of applicable developer fees, and to notify the School District of changes in residency requirements and/or to provide current residency data upon School District's request.

## SECTION V. REDEVELOPMENT

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Government Code Section 66001, subdivision (a)(3) and (4) requires that a school district, in imposing school-impact fees, establish a reasonable relationship between the fee's use, the need for the public facility and the type of development project on which the fee is imposed. This section addresses and sets forth general policy when considering the levy of school fees on new construction resulting from redevelopment projects within the School District.

Redevelopment means voluntarily demolishing existing residential, commercial, and/or industrial structures and subsequently replacing them with new construction ("Redevelopment"). The School District is aware of Redevelopment projects completed within the School District boundaries and anticipates similar Redevelopment projects may be completed in the next ten (10) years and beyond. School fees authorized pursuant to Education Code Section 17620 and Government Code Sections 65995 et seq. shall be levied by the School District on new construction resulting from Redevelopment projects, if there is a nexus between the School Fees being imposed and the impact of new construction on school facilities, after the impact of pre-existing development has been taken into consideration. In determining such nexus, the School District shall review, evaluate and determine on a case-by-case basis, the additional impact of the proposed new development by comparing the projected square footage, student generation and cost impacts of the proposed new units and the pre-existing residential, commercial and/or industrial development. Such analysis shall utilize the student generation rates identified in Table 3 of this Study, as applicable.

Redevelopment projects featuring a transition in commercial/industrial categorical classification (e.g. a project redeveloping a Hospitality (lodging) into Commercial office (standard) space) should be assessed based on the Applicable School Fee for the new commercial/industrial category multiplied by the total assessable space of the new commercial/industrial project in the case of a complete site redevelopment. In the case where there is a partial redevelopment, or an addition to an existing development, the Applicable School Fee should be calculated on a basis of the marginal assessable space increase multiplied by the maximum Applicable School Fee for the for the assessable space.

The School District may levy school fees, authorized under applicable law, on new units resulting from construction projects in an amount up to the additional impact cost per square foot as determined in accordance with the preceding paragraphs, but not exceeding the applicable school fees.

## SECTION VI. GOVERNMENT CODE 66000

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Government Code Sections 66000 *et seq.* were enacted by State Legislature in 1987. In any action establishing, increasing, or imposing a fee as a condition of approval of a development project, such as the Applicable School Fees described herein, these Government Code sections require the public agency to satisfy the following requirements:

1. Determine the purpose of the fee;
2. Identify the use to which the fee is to be put;
3. Determine how there is a reasonable relationship between the fee's use and the type of development project on which the fee is imposed;
4. Determine that there is a reasonable relationship between the need for the public facilities and the type of development project on which the fee is imposed;
5. Determine that there is a reasonable relationship between the amount of the fee and the cost, or portion of the cost of the public facility attributable to the development on which the fee is imposed; and
6. Provide an annual accounting of any portion of the fee remaining unspent or held for projects for more than five (5) years after collection.

The information set forth herein, including the information contained in the Appendices attached hereto, provide factual evidence establishing a nexus between the type of development projected to be built within the School District and the amount of Applicable School Fees levied upon such development based on the need for such Applicable School Fees. The determinations made in this Study meet the requirements of Government Code Section 66000. The findings are summarized as follows:

### Purpose of the School Fee

The Board of the School District will levy and collect school fees on new residential and commercial/industrial development to obtain funds for the construction and/or reconstruction of school facilities to accommodate students generated as a result of such development. In accordance with Education Code Section 17620, "construction or reconstruction of school facilities" **does not** include any item of expenditure for any of the following:

- i. Regular maintenance or routine repair of school buildings and facilities;
- ii. Inspection, sampling, analysis, encapsulation or removal of asbestos-containing material, except where incidental to school facilities construction or reconstruction for which the expenditure of fees or other consideration collected pursuant to Education Code Section 17620 is not prohibited; and,
- iii. Deferred maintenance as described in Education Code Section 17582.

## Identify the Use of the School Fee

The School District has determined that revenues collected from Applicable School Fees imposed on residential and commercial/industrial developments will be used for the following purposes:

- i. Construction or reconstruction of school facilities required to accommodate students generated by new residential and commercial/industrial development in areas of the School District where school facilities are needed;
- ii. Construction or reconstruction of administrative and operations facilities required in response to new student growth from new development;
- iii. Acquisition or lease of property for unhoused students generated from new development;
- iv. Purchase or lease of interim and/or temporary school facilities in order to accommodate student capacity demands;
- v. Costs associated with the administration, collection, and justification for the Applicable School Fees;
- vi. Provide local funding that may be required if the School District applies for State funding through SB 50.

## Relationship Between the Use of the Fee, the Need for School Facilities and the Type of Development on which the Fee is Imposed

As determined in the preceding sections, adequate school facilities do not exist to accommodate students generated from new residential and commercial/industrial development in the areas of the School District where new development is anticipated. The fees imposed on such new development will be used to finance the acquisition of property and the construction and/or reconstruction of school facilities required to accommodate student enrollment growth generated by new residential and commercial/industrial development.

## Determination of the Relationship Between the Fee Amount and the School Facilities Costs Attributable to Type of Development on which the Fee is Imposed

The imposition of the Applicable Residential School Fee of \$3.45 per square foot of residential development is justified as the fee is equal to or below the per square foot cost impacts to provide adequate school facilities required as a result of such new residential development.

Similarly, the imposition of the Applicable Com/Ind. School Fees of \$0.56 per square foot of commercial/industrial development is justified as the fee is equal to or below the estimated per square foot net cost impact to provide adequate school facilities required as a result of such new commercial/industrial development, except for Rental Self-Storage where a School Fee of \$0.09 per square foot is justified.

## ACCOUNTING PROCEDURES FOR THE FEES

The School District will deposit, invest, and expend the school fees imposed and collected on residential and commercial/industrial development in accordance with the provision of Government Code Section 66006.



## APPENDIX A

### COMMERCIAL/INDUSTRIAL DEVELOPMENT DESCRIPTIONS

Banks	Include small branch offices to regional offices used for banking. Properties under this category allow customers to conduct banking on-site.
Shopping Center	Broadly include regional, community and neighborhood shopping centers which sell merchandise and services to consumers. Include grocery stores, restaurants, retail centers, automotive sales.
Industrial Business Parks	Include any combination of facilities engaged in manufacturing/assembly, warehousing, and/or storage with 15% or more of the total area designated for commercial use.
Industrial Parks/ Warehousing/Manufacturing	Include any combination of facilities engaged in manufacturing/assembly, warehousing, and/or storage with limited or no commercial use (less than 15% of the total area designated for commercial use).
Rental Self-Storage	Include warehouse developments which rent small storage vaults and often termed “mini-storage”.
Research & Development	Include scientific research and development laboratories, office and/or their supporting facilities.
Hospitality (Lodging)	Include establishments which provide lodging to the general public. Lodging types include hotels, motels, resort hotels and inns. The maximum term of occupancy for establishment within this category shall not exceed 30 days.
Commercial Offices (Standard) <sup>1</sup>	Include general office space occupying less than 100,000 square feet with multiple tenants.
Commercial Offices (Large High Rise) <sup>1</sup>	Include general office space occupying 100,000 square feet and greater with multiple tenants.
Corporate Offices	An office or office building with a single tenant.
Medical Offices	Include medical offices that serve a wide range of medical needs and may include a pharmacy. Medical offices are generally operated by one or more physicians.

<sup>1</sup> Office space used for activities described under banks, research and development, or medical offices should be classified under those categories.

## APPENDIX B FACILITIES CAPACITY UPDATE

**TABLE B-1  
Classroom Inventory**

School Level	School Site	Permanent Classrooms	Portable Classrooms	Total Classrooms	Special Education Classrooms	General Education Classrooms
<b>Elementary School</b>	Acacia Elementary School	21	1	22	0	22
	Commonwealth Elementary School	26	0	26	5	21
	Fern Drive Elementary School	21	0	21	2	19
	Golden Hill Elementary School	19	5	24	3	21
	Hermosa Drive Elementary School	15	0	15	1	14
	Laguna Road Elementary School	18	4	22	1	21
	Maple Elementary School	14	13	27	1	26
	Orangethorpe Elementary School	30	12	42	9	33
	Pacific Drive Elementary School	30	7	37	2	35
	Raymond Elementary School	21	3	24	2	22
	Richman Elementary School	32	11	43	4	39
	Rolling Hills Elementary School	22	1	23	3	20
	Sunset Lane Elementary School	17	10	27	2	25
	Valencia Park Elementary School	27	12	39	1	38
Woodcrest Elementary School	17	1	18	4	14	
<b>Elementary School (TK-6) Total</b>		<b>330</b>	<b>80</b>	<b>410</b>	<b>40</b>	<b>370</b>
<b>TK-8</b>	Beechwood TK-8 School	10	22	32	1	31
	Fisler TK-8 School	33	3	36	0	36
<b>TK-8 School Total</b>		<b>43</b>	<b>25</b>	<b>68</b>	<b>1</b>	<b>67</b>
<b>Jr. High</b>	Ladera Vista Junior High School	30	5	35	6	29
	Nicolas Junior High School	33	6	39	2	37
	Parks Junior High School	26	7	33	1	32
<b>Junior High School Total</b>		<b>89</b>	<b>18</b>	<b>107</b>	<b>9</b>	<b>98</b>
<b>Grand Total</b>		<b>462</b>	<b>123</b>	<b>585</b>	<b>50</b>	<b>535</b>

Source: School District

**TABLE B-2  
Student Capacity**

**(In accordance with California Code of Regulation, Title II, Section 1859.35)**

Description	General Education <sup>1</sup>		Non-Severe <sup>2</sup>	Severe	Total
	TK-6	7-8			
I. Total Classroom Inventory	422	113	50	--	585
II. Permanent Classrooms					462
III. Portable Classrooms					123
IV. 25% of Permanent Classrooms					116
V. Adjustment (III. Minus IV.)	5	1	1	--	7
VI. Total (I. Minus V.)	417	112	49	--	578
<b>Student Capacity<sup>3</sup></b>	<b>10,425</b>	<b>3,024</b>	<b>637</b>	--	<b>14,086</b>

<sup>1</sup> Classrooms located at TK-8 school sites were allocated based on October 2023 enrollment figures.

<sup>2</sup> All Special Use classrooms have been categorized as non-severe.

<sup>3</sup> School capacities are determined based on loading factors of 25 pupils per classroom for grades TK through 6, 27 pupils per classroom for grades 7 through 8, 9 pupils per classroom for severe pupils, and 13 pupils per classroom for non-severe pupils, as set forth in the California Code of Regulations, Title II, Section 1859.35.

**TABLE B-3  
Estimated Student Capacity by School Level**

Description	TK-6	7-8	Total
General Education	10,425	3,024	13,449
Proration of Non-Severe Capacity	494	143	637
Proration of Severe Capacity	--	--	--
<b>Total</b>	<b>10,919</b>	<b>3,167</b>	<b>14,086</b>

## APPENDIX C ENROLLMENT SUMMARY

School Name/Program	Elementary							Junior High		Grand Total
	TK/K	1	2	3	4	5	6	7	8	
Acacia Elementary	78	96	83	98	98	94	98	--	--	645
Beechwood Elementary	73	97	109	103	102	100	106	89	113	892
Commonwealth Elementary	41	33	34	34	50	37	45	--	--	274
D. Russell Parks Junior High	--	--	--	--	--	--	--	405	366	771
Fern Drive Elementary	33	57	55	66	48	44	57	--	--	360
Golden Hill School for Creative & Performing Arts	61	81	70	85	97	98	92	--	--	584
Hermosa Drive Elementary	30	40	31	50	36	46	46	--	--	279
Ladera Vista Junior High School of the Arts	--	--	--	--	--	--	--	446	376	822
Laguna Road Elementary	73	93	70	99	85	93	85	--	--	598
Maple Elementary	34	52	40	55	34	48	37	--	--	300
Nicolas Junior High	--	--	--	--	--	--	--	292	323	615
NPS School Group for Fullerton Elementary	--	1	1	1	1	1	--	1	1	7
Orangethorpe Elementary	81	68	80	50	84	69	75	--	--	507
Pacific Drive Elementary	96	72	92	80	75	82	51	--	--	548
Raymond Elementary	82	82	79	86	84	83	84	--	--	580
Richman Elementary	59	64	69	70	52	72	68	--	--	454
Robert C. Fislser Elementary	77	96	96	95	97	102	106	101	99	869
Rolling Hills Elementary	71	92	66	69	77	79	88	--	--	542
Sunset Lane Elementary	76	93	98	95	97	95	119	--	--	673
Valencia Park Elementary	42	58	48	62	52	51	74	--	--	387
Woodcrest Elementary	42	38	30	51	42	45	46	--	--	294
<b>Grand Total</b>	<b>1,049</b>	<b>1,213</b>	<b>1,151</b>	<b>1,249</b>	<b>1,211</b>	<b>1,239</b>	<b>1,277</b>	<b>1,334</b>	<b>1,278</b>	<b>11,001</b>
<b>Total by School Level</b>							<b>8,389</b>		<b>2,612</b>	<b>11,001</b>

## APPENDIX D

### DISTRICT-WIDE STUDENT GENERATION RATES

Student Generation Rates (“SGRs”) used in this Study are based on student enrollment address information from the School District, as of October 2023.

The student enrollment address information was matched to the address (situs) information from the property characteristic/GIS data. The number of students matched was then queried by school level and residential category. Students could not be matched if they were inter-district or if they did not have a valid physical address (e.g. only P.O. Box was listed). Mobile homes are not considered in the SGR determination, and therefore have been omitted. The determination of the SGRs is summarized in Tables D-1 through D-4.

**TABLE D-1**  
**Student Generation Rates**

School Level	SFD Units	MFA Units
Elementary School	0.2259	0.1279
Junior High School	0.0707	0.0416
<b>Total</b>	<b>0.2966</b>	<b>0.1695</b>

**TABLE D-2**  
**Single Family Detached (SFD) Student Generation Rates**

School Level	Students Matched	SFD Units <sup>1</sup>	SGR by School Level
Elementary School	5,314	23,525	0.2259
Junior High School	1,663	23,525	0.0707
<b>Total</b>	<b>6,977</b>	<b>NA</b>	<b>0.2966</b>

<sup>1</sup> 2022 American Community Survey 5-Year Estimates; DP04 – Selected Housing

**TABLE D-3**  
**Multi-Family Attached (MFA) Student Generation Rates**

School Level	Students Matched	MFA Units <sup>1</sup>	SGR by School Level
Elementary School	2,308	18,039	0.1279
Junior High School	751	18,039	0.0416
<b>Total</b>	<b>3,059</b>	<b>NA</b>	<b>0.1696</b>

<sup>1</sup> 2022 American Community Survey 5-Year Estimates; DP04 – Selected Housing

The student generation rates for each residential category listed in Table D-1 were blended into a single student generation rate for each school level based on the percentage allocation of Projected Units. The percentage allocations are shown in Table D-4.

**TABLE D-4**  
**Allocation of Projected Units by Residential Category**

<b>Residential Category</b>	<b>Projected Units</b>	<b>Percentage Allocation</b>
SFD	605	42.61%
MFA	815	57.39
<b>Total</b>	<b>1,420</b>	<b>100.00%</b>

The Blended Student Generation Rates were determined by applying the percentage allocations in Table D-4 by the Student Generation Rates shown in Table D-1, the results of which are shown in Table D-5.

**TABLE D-5**  
**Blended Student Generation Rates**

<b>School Level</b>	<b>Blended Student Generation Rate</b>
Elementary School	0.1697
Junior High School	0.0540
<b>Total</b>	<b>0.2237</b>

## APPENDIX E ESTIMATED SCHOOL FACILITIES COSTS

**TABLE E-1  
Estimated Facilities Costs**

School Level	School Site	New Construction/ Replacement Cost	Number of Replacement Classrooms
<b>Elementary School</b>	Acacia Elementary School	\$0	0
	Commonwealth Elementary School	\$0	0
	Fern Drive Elementary School	\$0	0
	Golden Hill Elementary School	\$8,796,800	9
	Hermosa Drive Elementary School	\$0	0
	Laguna Road Elementary School	\$0	0
	Maple Elementary School	\$0	0
	Orangethorpe Elementary School	\$0	0
	Pacific Drive Elementary School	\$0	0
	Raymond Elementary School	\$0	0
	Richman Elementary School	\$4,980,000	8
	Rolling Hills Elementary School	\$4,357,500	7
	Sunset Lane Elementary School	\$7,900,000	11
	Valencia Park Elementary School	\$5,955,000	10
Woodcrest Elementary School	\$0	0	
<b>TK-8</b>	Beechwood TK-8 School	\$11,200,000	25
	Fisler TK-8 School	\$0	0
<b>Jr. High</b>	Ladera Vista Junior High School	\$2,980,000	6
	Nicolas Junior High School	\$0	0
	Parks Junior High School	\$0	0
Administration Center/Nutrition Services		\$0	0
<b>Grand Total</b>		<b>\$46,169,300</b>	<b>76</b>

Source: 2015 Facilities Master Plan

**TABLE E-2  
Estimated Facilities Costs per Classroom**

Description	Amount
Total New Construction/Replacement Costs	\$46,169,300
Number of Replacement Classrooms	76
<b>Average Cost per Classroom</b>	<b>\$607,491</b>
Inflation Adjustment (2015 to 2024) <sup>1</sup>	152.44%
Estimated Cost per Classroom (2024 Dollars)	\$926,065
Estimated Soft Costs	10.00%
<b>Total Cost per Classroom</b>	<b>\$1,018,672</b>

<sup>1</sup> Based on the percentage change in the State of California SAB Approved Construction Cost Index.